

**FEDERATED STATES OF MICRONESIA  
DEVELOPMENT BANK**

**(A COMPONENT UNIT OF THE FSM NATIONAL  
GOVERNMENT)**

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**FINANCIAL STATEMENTS AND  
INDEPENDENT AUDITORS' REPORT**

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**YEARS ENDED DECEMBER 31, 2016 AND 2015  
(AS RESTATED)**

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

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## **INDEPENDENT AUDITORS' REPORT**

Board of Directors  
Federated States of Micronesia Development Bank:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Federated States of Micronesia Development Bank (the Bank), which comprise the statements of net position as of December 31, 2016 and 2015, and the related statements of revenues, expenses and changes in net position and of cash flows for the years then ended, and the related notes to the financial statements.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Federated States of Micronesia Development Bank as of December 31, 2016 and 2015, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As described in note 1 to the financial statements, the Bank adopted GASB Statement No. 72, *Fair Value Measurement and Application*. As a result, the Bank has elected to restate its 2015 financial statements to reflect the adoption of this standard. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 to 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Financial Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Schedule of European Investment Bank August 2010 Finance Contract Ratios on page 26 is presented for purposes of additional analysis and is not a required part of the financial statements. The Schedule of European Investment Bank August 2010 Finance Contract Ratios is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of European Investment Bank August 2010 Finance Contract Ratios is fairly stated, in all material respects, in relation to the financial statements as a whole.



### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2017, on our consideration of the Bank's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bank's internal control over financial reporting and compliance.

*Deloitte & Touche LLP*

April 17, 2017

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Management's Discussion and Analysis  
Years Ended December 31, 2016 and 2015

The following is a discussion and analysis of the Federated States of Micronesia Development Bank's (the Bank) financial performance for the fiscal year ended December 31, 2016.

Though the Federated States of Micronesia (FSM) economy remained stagnant in 2015, the year 2016 saw some improvement in the economy with some infrastructure projects and tourism activity due to high-level meetings such as the Pacific Islands Forum. The Bank in 2016 approved \$22.8 million for 463 loans. Business loans represented 87%, consumer loans at 11% and the remaining 2% for residential loans. The loan portfolio at year end stood at \$28.4 million; loans to the *tourism sector* constituted 23% followed by *wholesale/retail sector* at 17%, *real estate development sector* at 12% and *agriculture/fisheries sector* at 5%. In terms of loan approvals for 2016, over 70% was approved for loans in the commercial, tourism, and agriculture/fisheries sectors. A total of \$13.5 million was undisbursed at year end. No contributions or subsidies from the government were received in 2016.

The tables below highlight the financial comparison from fiscal year 2014 through 2016. In 2016, the Bank implemented GASB Statement No. 72, *Fair Value Measurement and Application*. This Statement requires a new measurement approach to recording the Bank's equity investment in Bank of the Federated States of Micronesia. The implementation had a material effect on the assets and on the Bank's net position resulting in the restatement of fiscal years 2015 and 2014 (see Note 1 to the financial statements).

Summary Statements of Net Position

|                                    | <u>2016</u>          | <u>2015</u><br>(As Restated) | <u>2014</u><br>(As Restated) |
|------------------------------------|----------------------|------------------------------|------------------------------|
| Assets:                            |                      |                              |                              |
| Current assets                     | \$ 15,373,227        | \$ 15,822,373                | \$ 13,887,315                |
| Noncurrent assets                  | <u>40,547,568</u>    | <u>36,791,039</u>            | <u>38,307,488</u>            |
| Total assets                       | \$ <u>55,920,795</u> | \$ <u>52,613,412</u>         | \$ <u>52,194,803</u>         |
| Liabilities:                       |                      |                              |                              |
| Liabilities                        | \$ <u>1,615,233</u>  | \$ <u>1,627,103</u>          | \$ <u>1,981,559</u>          |
| Net position:                      |                      |                              |                              |
| Net investment in capital assets   | 1,624,211            | 1,633,285                    | 1,657,506                    |
| Unrestricted                       | <u>52,681,351</u>    | <u>49,353,024</u>            | <u>48,555,738</u>            |
| Total net position                 | <u>54,305,562</u>    | <u>50,986,309</u>            | <u>50,213,244</u>            |
| Total liabilities and net position | \$ <u>55,920,795</u> | \$ <u>52,613,412</u>         | \$ <u>52,194,803</u>         |

At the end of 2016, the Bank had \$1.6 million invested in capital assets. Please refer to note 5 to the financial statements for additional information concerning the Bank's capital assets.

In 2016, the lone long-term liability the Bank has with the European Investment Bank (EIB) was reduced to \$1.2 million compared to \$1.3 million in 2015. Borrowed funds represents only 2.0% of total assets. Leverage is very low providing ample room for the bank to borrow funds for its lending activities should the need arise. For additional information concerning the Bank's debt, please refer to note 8 to the financial statements.

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Management's Discussion and Analysis  
Years Ended December 31, 2016 and 2015

From operations, the Bank earned \$2,126,856, which represents a 537% increase comparing to last year's results of \$333,852. The Bank's return on equity remained positive and increased from 1.4% in 2015 to 6.1% in 2016. Moreover, the ratio of total net position to assets was at 97%. The bank was able to generate more than enough revenues to cover expenses, all from internal sources.

In 2016, the Bank's investments in the financial markets earned a significant turn-around of 63% growth compared to 2015. The total ratio of non-performing loans to total assets at the end of 2016 approximated 6%. As of December 31, 2016, total loan loss provision for total non-performing loans (those defined as aggregate principal and interest are past due 90 days and above) was at 101%. Based on the loan classification policy and review of individual loans, the Bank is adequately reserved for loan losses.

Summary Statements of Revenues, Expenses and Changes in Net Position

|   | <u>2016</u>          | <u>2015</u><br>(As Restated) | <u>2014</u><br>(As Restated) |
|---|----------------------|------------------------------|------------------------------|
| Operating revenues                      | \$ 2,736,600         | \$ 2,460,513                 | \$ 2,545,945                 |
| Reversal of (provision for) loan losses | 1,179,871            | (286,209)                    | (72,962)                     |
| Operating expenses                      | <u>(1,789,615)</u>   | <u>(1,840,452)</u>           | <u>(1,792,313)</u>           |
| Earnings from operations                | 2,126,856            | 333,852                      | 680,670                      |
| Non-operating revenues, net             | <u>1,192,397</u>     | <u>439,213</u>               | <u>998,783</u>               |
| Change in net position                  | 3,319,253            | 773,065                      | 1,679,453                    |
| Net position at beginning of year       | <u>50,986,309</u>    | <u>50,213,244</u>            | <u>48,533,791</u>            |
| Net position at end of year             | \$ <u>54,305,562</u> | \$ <u>50,986,309</u>         | \$ <u>50,213,244</u>         |

The Bank manages two trust funds, namely, the Investment Development Fund (IDF) and the Yap Development Loan Fund (YDLF). The total assets for each of these funds at the end of 2016 were \$1,815,618 and \$268,686, respectively. Assets under IDF continues to decrease as all the States have withdrawn their funds from the State sub-accounts. The Bank stopped drawing management fees from the IDF in 2016. YDLF earned \$371 in 2016. Management had resubmitted a request to the FSM National Government to repeal the IDF law as only three loans remain active in the Private Sector sub-account and all loans in the State sub-accounts have defaulted and the projects are defunct.

**Economic Outlook**

Management anticipates the year 2017 to be better than 2016 in terms of economic activities. The Bank continues to seek out projects that are export oriented or import substituting. The Bank is also looking into helping the construction sector by providing real estate development loans and Surety bonds. The Bank was able to start some Home Energy Loan Program (HELP) projects in 2016 to help promote energy efficient homes for lower recurring electricity costs and hopes that this program grows going forward.

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Management's Discussion and Analysis  
Years Ended December 31, 2016 and 2015

In line with the Bank's strategic plans and goals, the Bank's Business Development Office along with our FSMDB Development Finance Training Institute, the Bank anticipates to be more proactive in developing ideas into viable business proposals and providing entrepreneurial training to help improve the management of successful businesses in the FSM. The Bank is also working on its accreditation to access the Green Climate Fund (GCF) to provide projects to help climate change adaptation and mitigation.

**Contacting Financial Management**

The Management's Discussion and Analysis report is intended to provide information concerning known facts and conditions affecting the Bank's operations. This financial report is designed to provide a general overview of the Bank's finances and to demonstrate the Bank's accountability for the funds it receives and expends.

Management's Discussion and Analysis for the year ended December 31, 2015 is set forth in the Bank's report on the audit of financial statements, which is dated April 7, 2016. That Discussion and Analysis explains the major factors impacting the 2015 financial statements and can be viewed at the Bank's website at [www.fsmdb.fm](http://www.fsmdb.fm) or Office of the Public Auditor's website at [www.fsmopa.fm](http://www.fsmopa.fm).

For additional information about this report, please contact Anna Mendiola, President/Chief Executive Officer, P.O. Box M, Kolonia, Pohnpei 96941 or visit the website at [www.fsmdb.fm](http://www.fsmdb.fm).



**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Statements of Net Position  
December 31, 2016 and 2015

|   | 2016          | 2015<br>(As Restated) |
|---|---------------|-----------------------|
| <u>ASSETS</u>   |               |                       |
| Current assets:   |               |                       |
| Cash and cash equivalents   | \$ 7,903,776  | \$ 8,627,124          |
| Time certificates of deposit  | 937,542       | 936,381               |
| Accounts receivable   | 4,655         | 8,146                 |
| Receivable from trust funds   | -             | 197,448               |
| Prepaid expenses  | 1,317         | 90,703                |
| Interest and other receivables  | 109,937       | 122,571               |
| Current portion of loans receivable                                       | 6,416,000     | 5,840,000             |
| Total current assets  | 15,373,227    | 15,822,373            |
| Noncurrent assets:  |               |                       |
| Depreciable assets, net   | 1,624,211     | 1,633,285             |
| Investments   | 15,066,298    | 14,291,833            |
| Equity investment   | 5,100,240     | 4,825,200             |
| Loans receivable, net of current portion and allowance<br>for loan losses | 18,756,819    | 16,040,721            |
| Total noncurrent assets   | 40,547,568    | 36,791,039            |
| Total assets  | \$ 55,920,795 | \$ 52,613,412         |
| <u>LIABILITIES AND NET POSITION</u>                                       |               |                       |
| Current liabilities:  |               |                       |
| Current portion of long-term debt   | \$ 133,961    | \$ 128,449            |
| Accounts payable  | 111,581       | 128,021               |
| Payable to trust funds  | 129,273       | -                     |
| Unearned grant revenues   | 105,816       | 124,010               |
| Accrued interest payable  | 13,325        | 13,325                |
| Credit life payable   | 100,357       | 78,401                |
| Total current liabilities   | 594,313       | 472,206               |
| Noncurrent liabilities:   |               |                       |
| Long-term debt, net of current portion                                    | 1,020,920     | 1,154,897             |
| Total liabilities   | 1,615,233     | 1,627,103             |
| Commitments and contingencies   |               |                       |
| Net position:   |               |                       |
| Net investment in capital assets  | 1,624,211     | 1,633,285             |
| Unrestricted  | 52,681,351    | 49,353,024            |
| Total net position  | 54,305,562    | 50,986,309            |
| Total liabilities and net position  | \$ 55,920,795 | \$ 52,613,412         |

See accompanying notes to financial statements.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Statements of Revenues, Expenses and Changes in Net Position  
Years Ended December 31, 2016 and 2015

|   | 2016          | 2015<br>(As Restated) |
|---|---------------|-----------------------|
| Operating revenues:                             |               |                       |
| Interest income on loans                        | \$ 2,423,610  | \$ 2,198,035          |
| Loan fees                                       | 196,457       | 127,820               |
| Rental  | 26,931        | 37,735                |
| Interest income on time certificates of deposit | 11,193        | 11,788                |
| Miscellaneous                                   | 78,409        | 85,135                |
|   | 2,736,600     | 2,460,513             |
| Total operating revenues                        |               |                       |
| Recoveries of (provision for) loan losses       | 1,179,871     | (286,209)             |
|   | 3,916,471     | 2,174,304             |
| Net operating revenues                          |               |                       |
| Operating expenses:                             |               |                       |
| Interest expense                                | 52,030        | 90,061                |
| General and administrative expenses:            |               |                       |
| Personnel services                              | 991,136       | 965,145               |
| Depreciation                                    | 146,069       | 118,162               |
| Travel  | 98,481        | 103,326               |
| Contractual services                            | 92,922        | 98,747                |
| Rent  | 87,549        | 102,900               |
| Retirement plan contributions                   | 55,467        | 49,434                |
| Utilities                                       | 42,071        | 44,887                |
| Communication                                   | 40,286        | 42,939                |
| Branch automation                               | 28,319        | 18,373                |
| Training  | 22,316        | 59,399                |
| Supplies  | 20,373        | 31,332                |
| Community development                           | 14,745        | 8,586                 |
| Equipment                                       | 13,936        | 14,417                |
| Staff relations                                 | 12,936        | 8,625                 |
| Fuel, oil and petroleum                         | 9,555         | 11,583                |
| Repair and maintenance                          | 8,076         | 9,329                 |
| Insurance                                       | 5,978         | 6,925                 |
| Printing  | 2,210         | 1,934                 |
| Miscellaneous                                   | 45,160        | 54,348                |
|   | 1,737,585     | 1,750,391             |
| Total general and administrative expenses       |               |                       |
| Earnings from operations                        | 2,126,856     | 333,852               |
| Nonoperating revenues (expenses), net:          |               |                       |
| IDF reimbursement                               | -             | 250,000               |
| Investment earnings, net                        | 1,192,397     | 190,603               |
| Loss on sale of assets                          | -             | (1,390)               |
|   | 1,192,397     | 439,213               |
| Total nonoperating revenues, net                |               |                       |
| Change in net position                          | 3,319,253     | 773,065               |
| Net position at beginning of year, as restated  | 50,986,309    | 50,213,244            |
| Net position at end of year, as restated        | \$ 54,305,562 | \$ 50,986,309         |

See accompanying notes to financial statements.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Statements of Cash Flows  
Years Ended December 31, 2016 and 2015

|   | 2016         | 2015         |
|---|--------------|--------------|
| Cash flows from operating activities:                           |              |              |
| Cash received from customers                                    | \$ 2,741,532 | \$ 2,561,262 |
| Cash received from grantor                                      | -            | 124,970      |
| Cash paid to suppliers for goods and services                   | (523,672)    | (689,760)    |
| Cash paid to employees for services                             | (991,136)    | (965,145)    |
| Interest received on time certificates of deposit               | 11,193       | 11,788       |
| Interest paid   | (52,030)     | (90,061)     |
| Net cash provided by operating activities                       | 1,185,887    | 953,054      |
| Cash flows from noncapital financing activities:                |              |              |
| Principal repayment of long-term debt                           | (128,465)    | (538,134)    |
| Net transfers in from trust funds                               | 326,721      | 132,440      |
| Net cash provided by (used for) noncapital financing activities | 198,256      | (405,694)    |
| Cash flows from capital and related financing activities:       |              |              |
| Acquisition of fixed assets                                     | (136,995)    | (95,331)     |
| Net cash used for capital and related financing activities      | (136,995)    | (95,331)     |
| Cash flows from investing activities:                           |              |              |
| Loan origination and principal collections (disbursements), net | (2,112,227)  | 128,310      |
| (Increase) decrease in time certificates of deposit             | (1,161)      | 1,056,945    |
| (Increase) decrease in investments                              | (14,608)     | 1,353,197    |
| Interest income on savings accounts                             | -            | 615          |
| Dividends received  | 157,500      | 157,500      |
| Net cash (used for) provided by investing activities            | (1,970,496)  | 2,696,567    |
| Net change in cash and cash equivalents                         | (723,348)    | 3,148,596    |
| Cash and cash equivalents at beginning of year                  | 8,627,124    | 5,478,528    |
| Cash and cash equivalents at end of year                        | \$ 7,903,776 | \$ 8,627,124 |

See accompanying notes to financial statements.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Statements of Cash Flows, Continued  
Years Ended December 31, 2016 and 2015

|  | 2016         | 2015       |
|--|--------------|------------|
| Reconciliation of earnings from operations to net cash provided by operating activities:       |              |            |
| Earnings from operations   | \$ 2,126,856 | \$ 333,852 |
| Adjustment to reconcile earnings from operations to net cash provided by operating activities: |              |            |
| (Recoveries from) provision for loan losses  | (1,179,871)  | 286,209    |
| Depreciation   | 146,069      | 118,162    |
| (Increase) decrease in assets:   |              |            |
| Accounts receivable  | 3,491        | 28,945     |
| Interest and other receivables   | 12,634       | 83,592     |
| Prepaid expenses   | 89,386       | (81,384)   |
| Increase (decrease) in liabilities:  |              |            |
| Accounts payable   | (16,440)     | 43,164     |
| Unearned grant revenues  | (18,194)     | 124,010    |
| Credit life payable  | 21,956       | 16,504     |
|  | \$ 1,185,887 | \$ 953,054 |

See accompanying notes to financial statements.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016 and 2015

(1) Summary of Significant Accounting Policies

Reporting Entities

The Federated States of Micronesia (FSM) Development Bank (the Bank) was created in 1979 by Public Law 1-37 of the First Congress of the Federated States of Micronesia. The Bank began its operations on October 1, 1980. The Bank was reorganized in January 1994 by Public Law 8-47 of the Eighth Congress of the Federated States of Micronesia. The purpose of the Bank is to provide loans for economic development of the FSM. Such loans may otherwise be too risky for commercial banks to underwrite. Additionally, the Bank's repayment terms tend to be longer than those offered by commercial banks. As of December 31, 2016, the Bank has issued 3,236,883 shares to the FSM National Government (98.8%), Chuuk State (0.92%) and Kosrae State (0.28%). These shares do not convey ownership and have been made in accordance with the aforementioned law but these shares have no financial impact on the accompanying financial statements.

The Investment Development Fund (IDF) was established by Public Law 5-122 in January 1989. The purpose of the IDF is to finance projects which will (1) have their operations primarily located within the FSM; (2) improve the balance of payments position of the FSM; (3) increase the value of visible and invisible exports or result in import substitutions; (4) demonstrate positive economic returns; and (5) contribute to the furtherance of close economic relations with the United States.

The Yap Development Loan Fund (YDLF) is administered by the Bank in a Trust capacity. All loan decisions are made by executives of the respective state governments.

The Bank is a component unit (a discretely presented proprietary fund type) of the FSM National Government. The financial statements in this report do not represent the financial position, results of operations or cash flows of the FSM National Government as a whole. The financial statements of the Bank are not obligations of the FSM National Government unless specifically authorized by the FSM National Government. To date, no such authorizations have been made.

Fund Structure and Basis of Accounting

The accounts of the Bank are organized as a discretely presented component unit - proprietary fund of the FSM National Government. Proprietary funds are used by governmental units to account for operations that are financed and operated in a manner similar to a private business. This accounting is appropriate when costs of providing goods or services to the general public are to be financed primarily through user charges or where the periodic determination of net income is appropriate for accountability purposes. The accrual basis of accounting is utilized by proprietary funds. Under the accrual basis, revenues are recorded when earned, and expenses are recorded at the time the liabilities are incurred.

The accounts of the IDF and YDLF are accounted for as fiduciary fund types as the amounts are to be reported on the respective entities' financial statements (the FSM National Government and Yap State, respectively).

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
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Notes to Financial Statements  
December 31, 2016 and 2015

(1) Summary of Significant Accounting Policies, Continued

Fund Structure and Basis of Accounting, Continued

The Bank utilizes the flow of economic resources measurement focus. Its financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units using the accrual basis of accounting. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The Statement of Net Position presents all of the Bank's non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is classified for accounting and reporting purposes into the following three net position categories:

- Net investment in capital assets - capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets as well as deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt.
- Restricted - restricted assets reduced by liabilities and deferred inflows of resources related to those assets that are subject to externally imposed stipulations.
- Unrestricted - the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues are reported as nonoperating. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Cash and Cash Equivalents

For the purposes of the statements of net position and the statements of cash flows, cash and cash equivalents are defined as cash in bank checking and savings accounts, money market funds, and commercial paper with original maturities of three months or less from the date of acquisition.

Time certificates of deposit with original maturities of greater than three months are separately classified.

Investments

Investments and related investment earnings are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability (i.e., the exit price) in an orderly transaction between market participants at the date as of which the fair value of an asset or liability is determined.

An equity investment in the common stock of Bank of the FSM (investee) is stated at the net asset value (NAV). The NAV is used as a practical expedient to estimate fair value. The NAV is determined based on the total shareholders' equities reported by the investee. Refer to *New Accounting Standards* section below for the changes reflected in the accompanying financial statements.

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(1) Summary of Significant Accounting Policies, Continued

Loans and Allowance for Loan Losses

Loans receivable are stated at unpaid principal balance less the allowance for loan losses.

Management maintains the allowance for loan losses at a level adequate to absorb probable losses. Management determines the adequacy of the allowance based upon reviews of individual loans, recent loss experience, current economic conditions, the risk characteristics of the various categories of loans and other pertinent factors. Loans deemed uncollectible are charged to the allowance. Provisions for losses and recoveries on loans previously charged off are added to the allowance.

Interest on loans is accrued and credited to income based on the principal amount outstanding. The accrual of interest on loans is discontinued when, in the opinion of management, there is an indication that the borrower may be unable to meet payments as they become due. Upon such discontinuance, all unpaid accrued interest is reversed.

Fixed Assets

Fixed assets are stated at cost, less accumulated depreciation. Depreciation is based on the straight-line method over the estimated useful lives of the respective assets. All assets have estimated useful lives of three to five years.

The Bank's policy on fixed assets requires that assets with a purchase value of \$5,000 and over are capitalized and depreciated based on their useful lives. Assets with a purchase value less than \$5,000 are expensed fully in the year of purchase.

Unearned Grant Revenues

Unearned grant revenues represents amounts received from grant and contract sponsors that have not yet been earned.

Compensated Absences

Earned but unused annual leave is paid to employees upon termination of their employment. Accordingly, vested or accumulated vacation leave is recorded as an expense and liability as the benefits accrue to employees. It is the policy of the Bank to record the cost of sick leave when leave is actually taken and an expense is actually incurred. Accordingly, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits, which approximated \$169,000 and \$147,000 at December 31, 2016 and 2015, respectively.

Off-Balance Sheet Financial Instruments

In the ordinary course of business, the Bank enters into off-balance sheet financial instruments consisting of commitments to extend credit and loan guarantees. Such financial instruments are recorded in the financial statements when they become payable.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. A material estimate that is particularly susceptible to significant change in the near term relates to the determination of the allowance for loan losses.

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Notes to Financial Statements  
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(1) Summary of Significant Accounting Policies, Continued

New Accounting Standards

During the year ended December 31, 2016, the Bank implemented the following pronouncements:

- GASB Statement No. 72, *Fair Value Measurement and Application*, which addresses accounting and financial reporting issues related to fair value measurements and requires entities to expand their fair value disclosures by determining major categories of debt and equity securities within the fair value hierarchy on the basis of the nature and risk of the investment. The implementation of this statement resulted in additional disclosures about fair value measurements, the level of fair value hierarchy, and valuation techniques. Additionally, the implementation resulted in the re-measurement of equity investment from cost-basis to NAV, as cost-basis measurement is no longer an allowable measureable method for equity investment. Such implementation had a material effect on the accompanying financial statements resulting in the restatement of the Bank's 2015 financial statements to reflect the required adjustments as follows:

|                                       | <u>As Previously<br/>Reported</u> | <u>Adjustment</u>   | <u>As Restated</u>   |
|---------------------------------------|-----------------------------------|---------------------|----------------------|
| As of December 31, 2014:              |                                   |                     |                      |
| Net position                          | \$ <u>47,466,312</u>              | \$ <u>2,746,932</u> | \$ <u>50,213,244</u> |
| For the year ended December 31, 2015: |                                   |                     |                      |
| Investment earnings, net              | \$ <u>24,523</u>                  | \$ <u>166,080</u>   | \$ <u>190,603</u>    |
| Change in net position                | \$ <u>606,985</u>                 | \$ <u>166,080</u>   | \$ <u>773,065</u>    |
| As of December 31, 2015:              |                                   |                     |                      |
| Equity investment                     | \$ <u>1,912,188</u>               | \$ <u>2,913,012</u> | \$ <u>4,825,200</u>  |
| Total assets                          | \$ <u>49,700,400</u>              | \$ <u>2,913,012</u> | \$ <u>52,613,412</u> |
| Total net position                    | \$ <u>48,073,297</u>              | \$ <u>2,913,012</u> | \$ <u>50,986,309</u> |

- GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, which eliminates two of the four categories of authoritative GAAP that exist under the existing hierarchy prescribed by Statement No. 55. The two categories that will remain under the new standard are (1) GASB Statements and (2) GASB technical bulletins and implementation guides in addition to AICPA guidance that the GASB clears. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 77, *Tax Abatement Disclosures*, which requires governments that enter into tax abatement agreements to disclose certain information about the agreements. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, which addresses a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. The implementation of this statement did not have a material effect on the accompanying financial statements.



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Notes to Financial Statements  
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(1) Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

- GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which addresses for certain external investment pools and their participants the accounting and financial reporting implications that result from changes in the regulatory provisions referenced by previous accounting and financial reporting standards. Those provisions were based on the Investment Company Act of 1940, Rule 2a7. Rule 2a7 contains the Securities and Exchange Commission's regulations that apply to money market funds and were significantly amended in 2014. The implementation of this statement did not have a material effect on the accompanying financial statements.

In June 2015, GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68*, which aligns the reporting requirements for pensions and pension plans not covered in GASB Statements No. 67 and No. 68 with the reporting requirements in Statement No. 68. The provisions in Statement No. 73 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and addresses financial reporting requirements for governments whose employees are provided with postemployment benefits other than pensions (other postemployment benefits or OPEB). The provisions in Statement No. 74 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and provides guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In January 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14*, which improves financial reporting by clarifying the financial statement presentation requirements for certain component units. The provisions in Statement No. 80 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*, which improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The provisions in Statement No. 81 are effective for fiscal years beginning after December 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

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Notes to Financial Statements  
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(1) Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

In March 2016, GASB issued Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*, which addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The provisions in Statement No. 82 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, which establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for Asset Retirement Obligations (ARO). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The provisions in Statement No. 82 are effective for fiscal years beginning after June 15, 2018. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

(2) Deposits and Investments

The deposit and investment policies of the Bank are governed by its enabling legislation. The Board is required to engage one or more fund custodians to assume responsibility for the physical possession of the Bank's investments. Legally authorized investments are as follows:

- (i) Government obligations - Obligations issued or guaranteed as to principal and interest by the National Government and/or State governments of the Federated States of Micronesia or by the Government of the United States, provided that the principal and interest on each obligation are payable in the currency of the United States.
- (ii) Corporate obligations and mortgage-backed securities - Obligations of any public or private entity or corporation created or existing under the laws of the Federated States of Micronesia or of the United States or any state, territory or commonwealth thereof, or obligations of any other government or economic community which are payable in United States dollars, or other mortgage-backed securities provided that the obligation is an agency of the United States Government, the National Government of the Federated States of Micronesia, or is rated in one of the three highest categories by two nationally recognized rating agencies. No investment under this heading shall exceed ten percent of the market value of the investment fund or ten percent of the outstanding value of the issue at the time of purchase.
- (iii) Preferred and common stocks - Shares of preferred or common stocks of any corporation created or existing under the laws of the Federated States of Micronesia or under the laws of the United States or any state, territory or commonwealth thereof provided that the purchase of such shares shall be considered reasonable and prudent by the Bank's investment advisor at the time of purchase, that not more than five percent of the market value of its investments shall be invested in the stock of any one corporation, and that not more than ten percent of the market value of its investments shall be invested in any one industry group.

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Notes to Financial Statements  
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(2) Deposits and Investments, Continued

- (iv) Insurance company obligations - Contracts and agreements supplemental thereto providing for participation in one or more accounts of a life insurance company authorized to do business in the Federated States of Micronesia or in any state, territory or commonwealth of the United States provided that the total market value of these investments at no time shall exceed ten percent of all investments.

A. Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Bank's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized, or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name. The Bank does not have a deposit policy for custodial credit risk.

As of December 31, 2016 and 2015, the carrying amount of the Bank's total cash and cash equivalents and time certificates of deposit was \$8,841,318 and \$9,563,505, respectively, and the corresponding bank balances were \$8,904,033 and \$9,662,223, respectively, which were all maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of December 31, 2016 and 2015, bank deposits in the amounts of \$1,520,366 and \$1,521,581, respectively, were FDIC insured. The Bank does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk. Management's confidence in the financial strength of their banking institutions was the basis of the decision to not require collateralization. No losses as a result of this practice were incurred for the years ended December 31, 2016 and 2015.

B. Investments

As of December 31, 2016 and 2015, investments at fair value are as follows:

|   | <u>2016</u>          | <u>2015</u>          |
|---|----------------------|----------------------|
| Fixed income securities:                                      |                      |                      |
| Domestic fixed income   | \$ 5,121,414         | \$ 5,008,967         |
| Other investments:  |                      |                      |
| Domestic equities   | 8,895,921            | 8,298,900            |
| Shares in a mutual fund<br>(Templeton Global BD FD ADV TGBAX) | <u>1,048,963</u>     | <u>983,966</u>       |
|   | <u>\$ 15,066,298</u> | <u>\$ 14,291,833</u> |

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Notes to Financial Statements  
December 31, 2016 and 2015

(2) Deposits and Investments, Continued

B. Investments, Continued

As of December 31, 2016, investments in domestic fixed income are as follows:

|  | Moody's<br>Credit<br>Rating | Investment maturities (in Years) |                     |                     |                    | Fair<br>Value       |
|--|-----------------------------|----------------------------------|---------------------|---------------------|--------------------|---------------------|
|  |                             | Less<br>Than 1                   | 1 to 5              | 6 to 10             | Greater<br>Than 10 |                     |
| U.S. Government securities:              |                             |                                  |                     |                     |                    |                     |
| U.S. Treasury Notes                      | Aaa                         | \$ -                             | \$ -                | \$ 1,827,784        | \$ -               | \$ 1,827,784        |
| U.S. Government agencies:                |                             |                                  |                     |                     |                    |                     |
| Federal Home Loan Bank                   | Aaa                         | 210,199                          | -                   | -                   | -                  | 210,199             |
| Federal Farm Credit Bank                 | Aaa                         | 320,176                          | 580,003             | -                   | -                  | 900,179             |
| Federal National Mortgage<br>Association | Not rated                   | -                                | 295,620             | 97,234              | 402,970            | 795,824             |
| Federal Home Loan Mortgage<br>Corp.      | Not rated                   | -                                | -                   | -                   | 243,677            | 243,677             |
| Corporate bonds                          | A3                          | -                                | 87,617              | 714,338             | -                  | 801,955             |
| Corporate bonds                          | A2                          | -                                | 147,416             | -                   | -                  | 147,416             |
| Corporate bonds                          | Baa3                        | -                                | -                   | 194,380             | -                  | 194,380             |
|  |                             | \$ <u>530,375</u>                | \$ <u>1,110,656</u> | \$ <u>2,833,736</u> | \$ <u>646,647</u>  | \$ <u>5,121,414</u> |

As of December 31, 2015, investments in domestic fixed income are as follows:

|  | Moody's<br>Credit<br>Rating | Investment maturities (in Years) |                     |                     |                    | Fair<br>Value       |
|--|-----------------------------|----------------------------------|---------------------|---------------------|--------------------|---------------------|
|  |                             | Less<br>Than 1                   | 1 to 5              | 6 to 10             | Greater<br>Than 10 |                     |
| U.S. Government securities:              |                             |                                  |                     |                     |                    |                     |
| U.S. Treasury Note                       | Aaa                         | \$ -                             | \$ -                | \$ 1,886,177        | \$ -               | \$ 1,886,177        |
| U.S. Treasury Bond                       | Aaa                         | -                                | -                   | 1,071,281           | -                  | 1,071,281           |
| U.S. Government agencies:                |                             |                                  |                     |                     |                    |                     |
| Federal Home Loan Bank                   | Aaa                         | -                                | 339,820             | -                   | -                  | 339,820             |
| Federal Home Loan Mortgage<br>Corp.      | Not rated                   | -                                | -                   | 84,106              | 212,931            | 297,037             |
| Federal National Mortgage<br>Association | Aaa                         | -                                | 366,292             | -                   | 189,344            | 555,636             |
| Federal National Mortgage<br>Association | AA+ S&P                     | -                                | 125,663             | -                   | -                  | 125,663             |
| Federal Farm Credit Bank                 | Aaa                         | -                                | 179,348             | -                   | -                  | 179,348             |
| Corporate bonds                          | A3                          | -                                | -                   | 197,869             | 53,685             | 251,554             |
| Corporate bonds                          | A1                          | -                                | -                   | 92,635              | -                  | 92,635              |
| Corporate bonds                          | Aa3                         | -                                | -                   | 51,471              | -                  | 51,471              |
| Corporate bonds                          | Aa2                         | -                                | -                   | 45,947              | -                  | 45,947              |
| Corporate bonds                          | Aa1                         | -                                | -                   | 51,797              | -                  | 51,797              |
| Corporate bonds                          | Baa1                        | -                                | -                   | 60,601              | -                  | 60,601              |
|  |                             | \$ -                             | \$ <u>1,011,123</u> | \$ <u>3,541,884</u> | \$ <u>455,960</u>  | \$ <u>5,008,967</u> |

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(2) Deposits and Investments, Continued

B. Investments, Continued

The Bank categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Bank has the following recurring fair value measurements as of December 31, 2016 and 2015:

|                                 | December 31,<br>2016 | <u>Fair Value Measurements Using</u> |                     |                |
|---------------------------------|----------------------|--------------------------------------|---------------------|----------------|
|                                 |                      | <u>Level 1</u>                       | <u>Level 2</u>      | <u>Level 3</u> |
| Fixed income:                   |                      |                                      |                     |                |
| U.S. Treasury obligations       | \$ 1,827,784         | \$ -                                 | \$ 1,827,784        | \$ -           |
| U.S. Government Agencies        | 2,149,879            | -                                    | 2,149,879           | -              |
| Corporate notes                 | <u>1,143,751</u>     | -                                    | <u>1,143,751</u>    | -              |
| Total fixed income              | <u>5,121,414</u>     | -                                    | <u>5,121,414</u>    | -              |
| Equity securities:              |                      |                                      |                     |                |
| U.S. equities                   | 8,895,921            | 8,895,921                            | -                   | -              |
| Mutual fund shares              | <u>1,048,963</u>     | <u>1,048,963</u>                     | -                   | -              |
| Total investments at fair value | \$ <u>15,066,298</u> | \$ <u>9,944,884</u>                  | \$ <u>5,121,414</u> | \$ <u>-</u>    |

|                                 | December 31,<br>2015 | <u>Fair Value Measurements Using</u> |                     |                |
|---------------------------------|----------------------|--------------------------------------|---------------------|----------------|
|                                 |                      | <u>Level 1</u>                       | <u>Level 2</u>      | <u>Level 3</u> |
| Fixed income:                   |                      |                                      |                     |                |
| U.S. Treasury obligations       | \$ 2,957,458         | \$ -                                 | \$ 2,957,458        | \$ -           |
| U.S. Government Agencies        | 1,497,504            | -                                    | 1,497,504           | -              |
| Corporate notes                 | <u>554,005</u>       | -                                    | <u>554,005</u>      | -              |
| Total fixed income              | <u>5,008,967</u>     | -                                    | <u>5,008,967</u>    | -              |
| Equity securities:              |                      |                                      |                     |                |
| U.S. equities                   | 8,298,900            | 8,298,900                            | -                   | -              |
| Mutual fund shares              | <u>983,966</u>       | <u>983,966</u>                       | -                   | -              |
| Total investments at fair value | \$ <u>14,291,833</u> | \$ <u>9,282,866</u>                  | \$ <u>5,008,967</u> | \$ <u>-</u>    |

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to the transaction, the Bank will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Bank's investments are held and administered by trustees. Accordingly, these investments are exposed to custodial credit risk. Based on negotiated trust and custody contracts, all of these investments were held in the Bank's name by the Bank's custodial financial institution at December 31, 2016 and 2015.

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(2) Deposits and Investments, Continued

B. Investments, Continued

Concentration of credit risk for investments is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure by issuer and amount of investments in any one issuer that represents five percent (5%) or more of total investments for the Bank. As of December 31, 2016, the Bank's investment in U.S. Treasury securities and agency obligations of the Federal Farm Credit Bank constituted 12% and 6%, respectively, of its total investments. As of December 31, 2015, the Bank's investment in U.S. Treasury securities constituted 21% of its total investments.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt instruments. The Bank has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

(3) Equity Investment

At December 31, 2016 and 2015, the equity investment in Bank of the FSM represents 225,000 common shares and approximately 24.1% ownership interest. Total shareholders' equity reported by Bank of the FSM approximated \$21,251,000 and \$20,105,000 at December 31, 2016 and 2015, respectively.

(4) Loans Receivable

A summary of loans receivable at December 31, 2016 and 2015 follows:

|                           | <u>2016</u>          | <u>2015</u>          |
|---------------------------|----------------------|----------------------|
| Unpaid principal balance  | \$ 28,392,819        | \$ 25,832,979        |
| Allowance for loan losses | <u>(3,220,000)</u>   | <u>(3,952,258)</u>   |
|                           | \$ <u>25,172,819</u> | \$ <u>21,880,721</u> |

Movements in the allowance for loan losses during the years ended December 31, 2016 and 2015, are as follows:

|   | <u>2016</u>         | <u>2015</u>         |
|---|---------------------|---------------------|
| Balance at beginning of year                      | \$ 3,952,258        | \$ 3,828,893        |
| (Recoveries of) provision for loan losses         | (1,179,871)         | 286,209             |
| Loans charged off                                 | (436,642)           | (1,374,436)         |
| Loan recoveries from previously charged off loans | <u>884,255</u>      | <u>1,211,592</u>    |
| Balance at end of year                            | \$ <u>3,220,000</u> | \$ <u>3,952,258</u> |

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(5) Fixed Assets

A summary of fixed assets as of December 31, 2016 and 2015, is as follows:

|  | Beginning<br>January 1,<br><u>2016</u> | Additions/<br><u>Transfers</u> | Deletions/<br><u>Transfers</u> | Ending<br>December 31,<br><u>2016</u> |
|--|--|--------------------------------|--------------------------------|---------------------------------------|
| Building                                 | \$ 1,674,348                           | \$ -                           | \$ -                           | \$ 1,674,348                          |
| Computers and software                   | 652,912                                | 109,561                        | -                              | 762,473                               |
| Vehicles                                 | 144,572                                | 27,434                         | -                              | 172,006                               |
| Office furniture, fixtures and equipment | <u>39,733</u>                          | <u>-</u>                       | <u>-</u>                       | <u>39,733</u>                         |
|  | 2,511,565                              | 136,995                        | -                              | 2,648,560                             |
| Less accumulated depreciation            | <u>(878,280)</u>                       | <u>(146,069)</u>               | <u>-</u>                       | <u>(1,024,349)</u>                    |
| Fixed assets, net                        | \$ <u>1,633,285</u>                    | \$ <u>(9,074)</u>              | \$ <u>-</u>                    | \$ <u>1,624,211</u>                   |

|  | Beginning<br>January 1,<br><u>2015</u> | Additions/<br><u>Transfers</u> | Deletions/<br><u>Transfers</u> | Ending<br>December 31,<br><u>2015</u> |
|--|--|--------------------------------|--------------------------------|---------------------------------------|
| Building                                 | \$ 1,674,348                           | \$ -                           | \$ -                           | \$ 1,674,348                          |
| Computers and software                   | 485,103                                | 171,088                        | (3,279)                        | 652,912                               |
| Vehicles                                 | 144,572                                | -                              | -                              | 144,572                               |
| Office furniture, fixtures and equipment | <u>39,733</u>                          | <u>-</u>                       | <u>-</u>                       | <u>39,733</u>                         |
|  | 2,343,756                              | 171,088                        | (3,279)                        | 2,511,565                             |
| Less accumulated depreciation            | <u>(762,007)</u>                       | <u>(118,162)</u>               | <u>1,889</u>                   | <u>(878,280)</u>                      |
|  | 1,581,749                              | 52,926                         | (1,390)                        | 1,633,285                             |
| Fixed assets in progress                 | <u>75,757</u>                          | <u>-</u>                       | <u>(75,757)</u>                | <u>-</u>                              |
| Fixed assets, net                        | \$ <u>1,657,506</u>                    | \$ <u>52,926</u>               | \$ <u>(77,147)</u>             | \$ <u>1,633,285</u>                   |

(6) Related Party Transactions

As of December 31, 2016 and 2015, the Bank has direct loans with outstanding balances of \$428,438 and \$336,606, respectively, to employees of the Bank and project loans extended to businesses owned by or affiliated with employees of \$2,019,105 and \$581,483, respectively. These loans were made under similar terms and conditions as exist with other borrowers. Officers and Board members are not eligible to borrow from the Bank.

(7) Staff Loan Revolving Fund

In July 2007, the Bank's Board of Directors approved the establishment of a Staff Loan Revolving Fund. In September 2007, a savings account was established for this purpose. As of December 31, 2016 and 2015, the account has a balance of \$104,723 and \$260,530, respectively.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016 and 2015

(8) Long-Term Debt

Long-term debt consists of the following at December 31, 2016 and 2015:

|   | <u>2016</u>         | <u>2015</u>         |
|---|---------------------|---------------------|
| Unsecured loans payable to European Investment Bank under a August 2010 master finance contract of EUR 4 million:   |                     |                     |
| Drawn on August 20, 2014; original amount of \$275,000 (equivalent EUR 205,500), bearing interest fixed at 3.705%, and payable through semi-annual principal and interest installments of \$24,778 on January 15, 2015 and equal installments of \$25,772 beginning on July 15, 2015 through maturity on July 15, 2020. | \$ 189,975          | \$ 233,268          |
| Drawn on August 20, 2014; original amount of \$334,550 (equivalent EUR 250,000), bearing interest fixed at 4.520%, and payable through semi-annual principal and interest installments of \$17,997 on January 15, 2015 and equal installments of \$19,467 beginning on July 15, 2015 through maturity on July 15, 2025. | 285,287             | 310,469             |
| Drawn on August 20, 2014; original amount of \$796,976 (equivalent EUR 595,558), bearing interest fixed at 4.520%, and payable through semi-annual principal and interest installments of \$42,873 on January 15, 2015 and equal installments of \$46,375 beginning on July 15, 2015 through maturity on July 15, 2025. | <u>679,619</u>      | <u>739,609</u>      |
| Total long-term debt  | 1,154,881           | 1,283,346           |
| Less current portion  | <u>(133,961)</u>    | <u>(128,449)</u>    |
| Long-term debt, net of current portion  | <u>\$ 1,020,920</u> | <u>\$ 1,154,897</u> |

Annual debt service requirements to maturity for principal and interest are as follows:

| <u>Year Ending December 31,</u> | <u>Principal</u>    | <u>Interest</u>   | <u>Total</u>        |
|---------------------------------|---------------------|-------------------|---------------------|
| 2017                            | \$ 133,961          | \$ 49,267         | \$ 183,228          |
| 2018                            | 139,710             | 43,518            | 183,228             |
| 2019                            | 145,709             | 37,519            | 183,228             |
| 2020                            | 151,968             | 31,260            | 183,228             |
| 2021                            | 106,476             | 25,207            | 131,683             |
| 2022-2025                       | <u>477,057</u>      | <u>49,883</u>     | <u>526,940</u>      |
|                                 | <u>\$ 1,154,881</u> | <u>\$ 236,654</u> | <u>\$ 1,391,535</u> |



**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016 and 2015

(8) Long-Term Debt, Continued

Long-term debt changes during the years ended December 31, 2016 and 2015 are as follows:

|              | <u>Balance</u><br><u>January 1,</u> | <u>Additions</u>  | <u>Reductions</u>   | <u>Balance</u><br><u>December 31,</u> | <u>Due Within</u><br><u>One Year</u> |
|--------------|-------------------------------------|-------------------|---------------------|---------------------------------------|--------------------------------------|
| 2016:        |                                     |                   |                     |                                       |                                      |
| Loan payable | \$ <u>1,283,346</u>                 | \$ <u>      -</u> | \$ <u>(128,465)</u> | \$ <u>1,154,881</u>                   | \$ <u>133,961</u>                    |
|              | <u>Balance</u><br><u>January 1,</u> | <u>Additions</u>  | <u>Reductions</u>   | <u>Balance</u><br><u>December 31,</u> | <u>Due Within</u><br><u>One Year</u> |
| 2015:        |                                     |                   |                     |                                       |                                      |
| Loan payable | \$ <u>1,821,480</u>                 | \$ <u>      -</u> | \$ <u>(538,134)</u> | \$ <u>1,283,346</u>                   | \$ <u>128,449</u>                    |

(9) Unearned Grant Revenues

During the year ended December 31, 2015, the Bank was awarded a \$250,000 Home Energy Loan Program grant from the International Union for Conservation of Nature Resources (IUCN). \$232,000 of the grant will be awarded to the qualified borrowers for new loans to construct homes that will demonstrate features and measures designed to conserve energy, reduce consumption of fossil fuels and enhance energy efficiency as principle reduction of loans, while the remaining \$18,000 will be used by the Bank for renovations to improve energy efficiency. As of December 31, 2016 and 2015, \$124,970 has been received and \$19,154 and \$960, respectively, expended by the Bank.

(10) Nonoperating Revenue

The Bank was reimbursed for expenses incurred in administering the Investment Development Fund (IDF) program from the IDF Private Sub Account for \$250,000 for the year ended December 31, 2015.

(11) Retirement Plan

The Bank's retirement plan (the Plan) is a self-administered program established to pay retirement, disability and survivor income to employees and their survivors to supplement similar benefits that employees receive from the FSM Social Security System. The Plan is a contributory plan in which the Bank matches 100% of the participants' contributions up to a maximum of 10 percent of the participant's annual salary, if the participant contributes 3 or more percent from his or her annual salary. Employee participation is optional. The Bank's Chief Financial Officer is the designated Plan Administrator. Matching contributions to the Plan during the years ended December 31, 2016 and 2015 were \$55,467 and \$49,434, respectively. Total Plan assets as of December 31, 2016 and 2015 were \$845,119 and \$706,804, respectively. Management is of the opinion that the Plan does not represent an asset or a liability of the Bank.

(12) Commitments and Contingencies

Guaranty

The Bank, from time-to-time, is contingently liable on loan guarantees ranging from 50% to 90% of the outstanding loan balances for commercial projects within the FSM. There were no outstanding guaranteed loan balances as of December 31, 2016 and 2015.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016 and 2015

(12) Commitments and Contingencies, Continued

Loan Commitments

Undrawn balances on lines of credit and loan commitments for loans approved but undisbursed approximated \$13,475,000 at December 31, 2016, of which \$11,410,000 represent approved loans to three borrowers.

Litigation

The Bank is a party to various legal proceedings, the ultimate impact of which is not currently predictable. Therefore, no liability has been recorded in the accompanying financial statements due to management's inability to predict the ultimate outcome of these proceedings.

Insurance

The Bank carries insurance to cover its potential risks from vehicle usage. The Bank is substantially self-insured for all other risks. Management is of the opinion that no material losses have been sustained as a result of this practice during the past three years.

Lease Commitments

The Bank has three operating leases for its State operating locations. These leases expire in varying dates through December 2021. Several of these leases provide options to renew upon expiration, based on renegotiated rates. Future minimum annual lease payments payable under the noncancellable lease agreements are as follows:

| <u>Year ending December 31,</u> |                  |
|---------------------------------|------------------|
| 2017                            | \$ 38,600        |
| 2018                            | 14,500           |
| 2019                            | 13,200           |
| 2020                            | 13,200           |
| 2021                            | <u>13,200</u>    |
|                                 | \$ <u>92,700</u> |

The Bank leases portions of its headquarters building under three separate agreements expiring from September 2017 to September 2025. Future minimum annual lease income receivable under the noncancellable lease agreements are as follows:

| <u>Year ending December 31,</u> |                   |
|---------------------------------|-------------------|
| 2017                            | \$ 28,200         |
| 2018                            | 20,700            |
| 2019                            | 20,700            |
| 2020                            | 18,500            |
| 2021                            | 11,700            |
| Thereafter                      | <u>43,900</u>     |
|                                 | \$ <u>143,700</u> |

Additionally, the Bank provides housing benefits for certain contract employees with payment included as part of rent expense. The lease agreements are between the respective landlords and the employees.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016 and 2015

(12) Commitments and Contingencies, Continued

Lease Commitments, Continued

Total recorded lease expense and income under the aforementioned agreements amounted to \$87,549 and \$26,931, respectively, for the year ended December 31, 2016 and \$102,900 and \$37,735, respectively, for the year ended December 31, 2015.

(13) Subsequent Events

Management has evaluated subsequent events through April 17, 2017, which is the date that the financial statements are available to be issued. There were no material subsequent events that would require recognition or disclosure in the financial statements for the year ended December 31, 2016.

**FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Schedule of European Investment Bank  
August 2010 Finance Contract Ratios  
December 31, 2016

- 1.) Ratio of Capital (paid in capital plus reserves) to total assets should be above 20%:

|                    |    |            |
|--------------------|----|------------|
| Total net position | \$ | 54,305,562 |
| Total assets       | \$ | 55,920,795 |
|                    |    | <u>97%</u> |

- 2.) Ratio of non-performing loans (defined as aggregate principal and interest due over 90 days and above) to total loans should not exceed 15%:

|                            |    |            |
|----------------------------|----|------------|
| Total non-performing loans | \$ | 3,201,976  |
| Total assets               | \$ | 55,920,795 |
|                            |    | <u>6%</u>  |

- 3.) Ratio of provision for loan losses to non performing loans shall not be less than 100%:

|                            |    |             |
|----------------------------|----|-------------|
| Allowance for loan losses  | \$ | 3,220,000   |
| Total non-performing loans | \$ | 3,201,976   |
|                            |    | <u>101%</u> |

See accompanying independent auditors' report.

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

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**FINANCIAL STATEMENTS AND  
INDEPENDENT AUDITORS' REPORT**

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**YEAR ENDED DECEMBER 31, 2016**

## **INDEPENDENT AUDITORS' REPORT**

Board of Directors  
Federated States of Micronesia Development Bank:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Investment Development Fund and the Yap Development Loan Fund (the Funds), administered by the Federated States of Micronesia Development Bank (the Bank), which comprise the respective statement of fiduciary net position as of December 31, 2016, and the related statement of changes in fiduciary net position for the year then ended, and the related notes to the financial statements.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Investment Development Fund and the Yap Development Loan Fund as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

As discussed in Note 1 to the financial statements, the financial statements referred to above present only the respective financial position of the Investment Development Fund and the Yap Development Loan Fund and are not intended to present fairly the financial position and results of operations of the Federated States of Micronesia Development Bank in conformity with accounting principles generally accepted in the United States of America.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2017, on our consideration of the Bank's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bank's internal control over financial reporting and compliance.

*Deloitte & Touche LLP*

April 17, 2017

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Trust Funds  
Statement of Fiduciary Net Position  
December 31, 2016

|   | <u>IDF</u>          | <u>YDLF</u>       | <u>Total</u>        |
|---|---------------------|-------------------|---------------------|
| <u>ASSETS</u>                                     |                     |                   |                     |
| Current assets:                                   |                     |                   |                     |
| Cash and cash equivalents                         | \$ -                | \$ 119,479        | \$ 119,479          |
| Receivable from FSMDB                             | <u>142,607</u>      | <u>-</u>          | <u>142,607</u>      |
| Total current assets                              | <u>142,607</u>      | <u>119,479</u>    | <u>262,086</u>      |
| Noncurrent assets:                                |                     |                   |                     |
| Time certificates of deposit                      | -                   | 148,574           | 148,574             |
| Interest and other receivables                    | 9,716               | 633               | 10,349              |
| Loans receivable, net of an allowance of \$16,801 | <u>1,663,295</u>    | <u>-</u>          | <u>1,663,295</u>    |
| Total noncurrent assets                           | <u>1,673,011</u>    | <u>149,207</u>    | <u>1,822,218</u>    |
|   | <u>\$ 1,815,618</u> | <u>\$ 268,686</u> | <u>\$ 2,084,304</u> |
| <u>LIABILITIES AND NET POSITION</u>               |                     |                   |                     |
| Liabilities:                                      |                     |                   |                     |
| Payable to FSMDB                                  | <u>\$ -</u>         | <u>\$ 13,334</u>  | <u>\$ 13,334</u>    |
| Commitments                                       |                     |                   |                     |
| Net position:                                     |                     |                   |                     |
| Restricted  | 1,663,295           | -                 | 1,663,295           |
| Unrestricted                                      | <u>152,323</u>      | <u>255,352</u>    | <u>407,675</u>      |
| Total net position                                | <u>1,815,618</u>    | <u>255,352</u>    | <u>2,070,970</u>    |
|   | <u>\$ 1,815,618</u> | <u>\$ 268,686</u> | <u>\$ 2,084,304</u> |

See accompanying notes to financial statements.



**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Trust Funds  
Statement of Changes in Fiduciary Net Position  
Year Ended December 31, 2016

|                                   | <u>IDF</u>          | <u>YDLF</u>       | <u>Total</u>        |
|-----------------------------------|---------------------|-------------------|---------------------|
| Additions:                        |                     |                   |                     |
| Recovery of loan losses           | \$ 136,545          | \$ -              | \$ 136,545          |
| Loan interest                     | 78,446              | -                 | 78,446              |
| Investment interest               | 384                 | 371               | 755                 |
|                                   | <u>215,375</u>      | <u>371</u>        | <u>215,746</u>      |
| Total additions                   |                     |                   |                     |
| Deductions:                       |                     |                   |                     |
| Miscellaneous                     | 40                  | -                 | 40                  |
|                                   | <u>40</u>           | <u>-</u>          | <u>40</u>           |
| Total deductions                  |                     |                   |                     |
| Change in net position            | 215,335             | 371               | 215,706             |
| Net position at beginning of year | <u>1,600,283</u>    | <u>254,981</u>    | <u>1,855,264</u>    |
| Net position at end of year       | <u>\$ 1,815,618</u> | <u>\$ 255,352</u> | <u>\$ 2,070,970</u> |

See accompanying notes to financial statements.

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016

(1) Purpose and Summary of Significant Accounting Policies

Purpose

The Investment Development Fund (IDF) and the Yap Development Loan Fund (YDLF) are administered by the Federated States of Micronesia Development Bank (the Bank). The Bank utilizes the Funds to carry out its stated purpose of providing loans for the economic development of the FSM. The specific purpose of each fund is as follows:

IDF was created to finance projects which will (1) have their operations primarily located within the FSM; (2) improve the balance of payments position of the FSM; (3) increase the value of visible and invisible exports or result in import substitutions; (4) demonstrate positive economic returns; and (5) contribute to the furtherance of close economic relations with the United States. The IDF is administered by the Bank in a Trust capacity on behalf of the FSM National Government and its four States.

YDLF is administered by the Bank in a Trust capacity. All loan decisions are made by executives of the respective state governments as these funds represent local appropriations designated to be loaned for development purposes.

Fund Structure and Basis of Accounting

The accounts of the IDF and YDLF are accounted for as fiduciary fund types as the amounts are to be reported on the respective entities' financial statements (the FSM National Government and Yap State, respectively).

Cash and Time Certificates of Deposit

For the purposes of the statement of fiduciary net position, cash is defined as cash in bank checking and savings accounts, and time certificates of deposit with original maturities of three months or less. Deposits maintained in time certificates of deposit with original maturity dates greater than three months are separately classified.

Loans and Allowance for Loan Losses

Loans receivable are stated at unpaid principal balance less the allowance for loan losses and are reserved in net position as restricted net position.

Management maintains the allowance for loan losses at a level adequate to absorb probable losses. Management determines the adequacy of the allowance based upon reviews of individual loans, recent loss experience, current economic conditions, the risk characteristics of the various categories of loans and other pertinent factors. Loans deemed uncollectible are charged to the allowance. Provisions for losses and recoveries on loans previously charged off are added to the allowance.

Interest on loans is accrued and credited to income based on the principal amount outstanding. The accrual of interest on loans is discontinued when, in the opinion of management, there is an indication that the borrower may be unable to meet payments as they become due. Upon such discontinuance, all unpaid accrued interest is reversed.

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016

(1) Purpose and Summary of Significant Accounting Policies, Continued

New Accounting Standards

During the year ended December 31, 2016, the Funds implemented the following pronouncements:

- GASB Statement No. 72, *Fair Value Measurement and Application*, which addresses accounting and financial reporting issues related to fair value measurements and requires entities to expand their fair value disclosures by determining major categories of debt and equity securities within the fair value hierarchy on the basis of the nature and risk of the investment. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, which eliminates two of the four categories of authoritative GAAP that exist under the existing hierarchy prescribed by Statement No. 55. The two categories that will remain under the new standard are (1) GASB Statements and (2) GASB technical bulletins and implementation guides in addition to AICPA guidance that the GASB clears. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 77, *Tax Abatement Disclosures*, which requires governments that enter into tax abatement agreements to disclose certain information about the agreements. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, which addresses a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which addresses for certain external investment pools and their participants the accounting and financial reporting implications that result from changes in the regulatory provisions referenced by previous accounting and financial reporting standards. Those provisions were based on the Investment Company Act of 1940, Rule 2a7. Rule 2a7 contains the Securities and Exchange Commission's regulations that apply to money market funds and were significantly amended in 2014. The implementation of this statement did not have a material effect on the accompanying financial statements.

In June 2015, GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68*, which aligns the reporting requirements for pensions and pension plans not covered in GASB Statements No. 67 and No. 68 with the reporting requirements in Statement No. 68. The provisions in Statement No. 73 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016

(1) Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and addresses financial reporting requirements for governments whose employees are provided with postemployment benefits other than pensions (other postemployment benefits or OPEB). The provisions in Statement No. 74 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and provides guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In January 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14*, which improves financial reporting by clarifying the financial statement presentation requirements for certain component units. The provisions in Statement No. 80 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*, which improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The provisions in Statement No. 81 are effective for fiscal years beginning after December 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*, which addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The provisions in Statement No. 82 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

**TRUST FUNDS ADMINISTERED BY THE  
FEDERATED STATES OF MICRONESIA DEVELOPMENT BANK  
(A COMPONENT UNIT OF THE FSM NATIONAL GOVERNMENT)**

Notes to Financial Statements  
December 31, 2016

(1) Purpose and Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, which establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for Asset Retirement Obligations (ARO). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The provisions in Statement No. 82 are effective for fiscal years beginning after June 15, 2018. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(2) Deposits

The deposit policies of the Funds are governed by their enabling legislation.

Custodial credit risk is the risk that in the event of a bank failure, the Funds' deposits may not be returned to them. Such deposits are not covered by depository insurance and are either uncollateralized, or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name. The Funds do not have a deposit policy for custodial credit risk.

As of December 31, 2016, the carrying amount and corresponding bank balances of the Funds' total cash and cash equivalents and time certificates of deposit was \$268,053. All of the bank balances are maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. However, none of the balances were covered as the FSMDB have already exceeded the insurable limit per depositor. For purposes of FDIC insurance termination, funds held in trust are not differentiable with regular accounts held by FSMDB. The Funds do not require collateralization of their cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk. Management's confidence in the financial strength of their banking institutions was the basis of the decision to not require collateralization. No losses as a result of this practice were incurred for the year ended December 31, 2016.

(3) Subsequent Events

Management has evaluated subsequent events through April 17, 2017, which is the date that the financial statements are available to be issued. There were no material subsequent events that would require recognition or disclosure in the financial statements for the year ended December 31, 2016.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Board of Directors  
Federated States of Micronesia Development Bank:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Federated States of Micronesia Development Bank (the Bank), which comprise the statement of net position as of December 31, 2016, and the related statements of revenues, expenses and changes in net position and of cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated April 17, 2017.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Bank's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bank's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bank's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Bank's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Bank in a separate letter dated April 17, 2017.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Deloitte & Touche LLP*

April 17, 2017

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Board of Directors  
Federated States of Micronesia Development Bank:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Investment Development Fund and the Yap Development Loan Fund (the Funds), administered by the Federated States of Micronesia Development Bank (the Bank), which comprise the respective statement of fiduciary net position as of December 31, 2016, and the related statement of change in fiduciary net position for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated April 17, 2017.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Bank's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bank's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bank's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the respective financial statements of the Investment Development Fund and the Yap Development Loan Fund are free from material misstatement, we performed tests of their compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Bank in a separate letter dated April 17, 2017.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Deloitte & Touche LLP*  
April 17, 2017